

Message Text

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ACTION L-03

INFO OCT-01 NEA-10 ISO-00 PM-05 SP-02 CIAE-00 INR-07
NSAE-00 EB-08 AID-05 IGA-02 SS-15 /058 W
-----040969 181733Z /11
P R 180941Z JAN 78
FM AMEMBASSY KABUL
TO SECSTATE WASHDC PRIORITY 6144
INFO SECDEF WASHDC
CINCPAC

C O N F I D E N T I A L SECTION 1 OF 2 KABUL 0514

E.O. 11652: GDS
TAGS: MASS, PEPR, AF
SUBJECT: IMPLEMENTATION OF THE NEW STATUTORY CONDITION OF
ELIGIBILITY FOR MILITARY ASSISTANCE AND TRAINING

L/PM: FOR BOREK; NEA/PAB: FOR HORNBLow; SECDEF: FOR DSAA:
CINCPAC; FOR POLAD

REF: A. 77 STATE 283626; B. 77 KABUL 6386

1. SUMMARY: WHILE HIGHLY COMMENDING THE VALUE OF AN INTERNATIONAL MILITARY EDUCATION AND TRAINING (IMET) PROGRAM IN AFGHANISTAN, PRESIDENT MOHAMMAD DAOUD HAS REQUESTED THAT THE REQUIREMENT FOR "OBSERVATION AND REVIEW" BE DELETED FROM THE DRAFT AGREEMENT (PARAGRAPH 2-D OF REFTEL A). IN VIEW OF THE UNDERSTANDABLE REASONS FOR THE PRESIDENT'S OBJECTION, IR URGE THAT OUR AGREEMENT TO THIS CHANGE BE CONVEYED TO THE GOVERNMENT OF AFGHANISTAN (GOA) DURING THE FEBRUARY 3-5 VISIT TO KABUL BY CINCPAC. END SUMMARY.

2. DURING A JANUARY 16 CALL ON ABDUL SAMAD GHAUS, DEPUTY MINISTER FOR POLITICAL AFFAIRS IN THE AFGHAN FOREIGN MINISTRY, HE INFORMED ME THAT HE HAD BEEN INSTRUCTED BY PRESIDENT DAOUD TO CONVEY THE FOLLOWING MESSAGE TO ME CONCERNING OUR LATEST
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DRAFT OF THE PROPOSED EXCHANGE OF NOTES CONCERNING THE NEW REQUIREMENTS ESTABLISHED BY THE INTERNATIONAL SECURITY ASSISTANCE AND ARMS EXPORT CONTROL ACT WITH RESPECT TO THE IMET PROGRAM FOR AFGHANISTAN (I AM GIVING THIS PRESENTATION IN SOME DETAIL IN ORDER TO CONVEY THE FULL FLAVOR OF THE AFGHAN REASONING):

A. THE PRESIDENT GREATLY APPRECIATES THE ASSISTANCE OF THE USG

IN THE MILITARY TRAINING FIELD.

B. HE APPROVES AND WELCOMES THE APPRXIMATE DOUBLING OF THE SCOPE OF THE IMET PROGRAM THIS YEAR.

C. HE WANTS THE IMET PROGRAM TO CONTINUE.

\$. MOREOVER, AFGHANISTAN NEEDS (A STRONG EMPHASIS ON "NEEDS" WAS STRESSED BY GHAUS IN HIS PRESENTATION) THIS PROGRAM, BECAUSE:

(1) THE AFGHAN ARMED FORCES NEED THE TYPES OF TRAINING BEING OFFERED BY THE USG;

(2) THE GOA NEEDS TO EXPOSE MILITARY OFFICERS WHO HAVE ALREADY RECEIVED TRAINING IN THE USSR TO "ANOTHER SYSTEM" (GHAUS' EDITORIAL IMPLICATION WAS THAT THEY SHOULD BE EXPOSED TO ANOTHER POLITICAL ENVIRONMENT, AS WELL AS ANOTHER TYPE OF MILITARY EXPERIENCE).

E. HOWEVER, THERE IS A PROBLEM WITH REFERENCE TO THE PRECISE REQUIREMENT FOR "OBSERVATION AND REVIEW," AS SPECIFIED IN THE LAST SENTENCE OF PARAGRAPH D OF THE DRAFT, BECAUSE:

(1) THE GOA HAS MADE NO SUCH WRITTEN AGREEMENT WITH ANY OF THE OTHER STATES CURRENTLY PROVIDING MILITARY ASSISTANCE TO
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AFGHANISTAN (I.E., THE USSR, INDIA, FRANCE, AND THE UK);

(2) TO SIGN SUCH AN AGREEMENT WITH THE USG WOULD OPEN THE GOA TO DEMANDS TO SIGN SIMILAR AGREEMENTS WITH THE OTHER TRAINING POWERS -- AND THE GOA WOULD NOT LIKE TO DO THIS;

(3) AS THE USG UNDOUBTEDLY KNOWS, THE SOVIETS ARE INVOLVED WITH THE AFGHAN MILITARY ON MANY LEVELS, BUT THEY STILL LACK ANY WRITTEN AGREEMENT ENSURING THEM SOME KIND OF "OBSERVATION AND REVIEW" -- AND THE GOA DOES NOT WANT TO GIVE THE USSR ANY SUCH WRITTEN AGREEMENT.

F. THEREFORE, THE PRESIDENT WOULD APPRECIATE MY CONVEYING TO WASHINGTON HIS GOVERNMENT'S VIEW THAT IT IS THE DESIRE OF THE GOA TO CONTINUE THE IMET PROGRAM -- BUT, FOR THE REASONS STATED ABOVE, THE "OBSERVATION AND REVIEW" REQUIREMENT IS "UNACCEPTABLE."

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-----044967 181733Z /43

P R 180941Z JAN 78
FM AMEMBASSY KABUL
TO SECSTATE WASHDC PRIORITY 0000
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C O N F I D E N T I A L SECTION 2 OF 2 KABUL 0514

L/PM FOR BOREK; NEA/PAB FOR HORNBLow; SECDEF FOR DSAA;
CINCPAC FOR POLAD

G. HOWEVER, THE PRESIDENT WANTS TO ASSURE THE USG THAT ANY
TIME US AUTHORITIES HAVE ANY QUESTIONS ABOUT HOW THIS IMET
TRAINING IS BEING PUT TO USE, THE GOA WOULD BE HAPPY TO ANSWER
THESE QUESTIONS.

3. I THINK PRESIDENT DAOUD'S OBJECTION TO THE "OBSERVATION AND
REVIEW" SENTENCE IS UNDERSTANDABLE IN VIEW OF THE REASONS HE
HAS PRESENTED. SINCE THE REMAINING SENTENCE OF PARA D OF THE
DRAFT NOTE (WHICH THE GOA IS PREPARED TO ACCEPT) APPEARS TO
COVER THE PRINCIPLE OF SUITABLE POST-TRAINING UTILIZATION
ADEQUATELY (I.E., "THE GOA REALIZES THE ADVANTAGE OF APPOINTING
PEOPLE AFTER A PERIOD OF TRAINING IN THE UNITED STATES TO THE
WORK FOR WHICH THIS TRAINING HAS EQUIPPED THEM, AND APPLIES
THIS PRACTICE TO THE EXTENT POSSIBLE.") AND WE ARE AUTHORIZED
BY THE PRESIDENT TO POSE FOLLOW-UP "QUESTIONS" IN INDIVIDUAL
CASES, I STRONGLY RECOMMEND THAT WE ACCEPT THE DELETION OF
THE SECOND SENTENCE OF PARA D AND THE PHRASE: "OR FINDING THE
MUTUALLY ACCEPTABLE PROCEDURE PROVIDED FOR IN PARAGRAPH (D)
OF THIS AGREEMENT" IN THE FIRST SENTENCE OF PARAGRAPH E.

4. I WOULD LIKE TO BE ABLE TO INFORM THE GOA OF OUR DECISION
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AT THE TIME OF THE CINCPAC VISIT (ADMIRAL WEISNER AND I WILL
BE SEEING PRESIDENT DAOUD ON FEBRUARY 4).
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Message Attributes

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